

Message Text

SECRET

PAGE 01 MBFR V 00164 01 OF 03 030954Z
ACTION ACDA-12

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S E C R E T SECTION 1 OF 3 MBFR VIENNA 0164

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS
TAGS: PARM NATO
SUBJ: MBFR NEGOTIATIONS: QUESTIONS REGARDING EASTERN DATA
FOR APRIL 3 AND 4 INFORMAL SESSIONS

1. THERE FOLLOWS THE AD HOC GROUP APPROVED TEXTS OF QUESTIONS
CONCERNING EASTERN DATA FOR USE AT THE APRIL 3 AND 4 INFORMAL
SESSIONS. PLEASE BEAR IN MIND THAT THESE QUESTIONS, PARTICULARLY
THE CONTINGENCIES, MAY BE ALTERED TO SUIT THE SITUATION AS IT
EVOLVES AND THAT ADDITIONAL QUESTIONS OF A FOLLOW-UP OR
CLARIFYING NATURE MAY ALSO BE POSED. MOREOVER, QUESTIONS NOMINALLY
INTENDED FOR USE AT THE APRIL 3 SESSION MAY BE USED ON APRIL 4
OR VICE VERSA IF THE SITUATION SHOULD WARRANT IT.

2. FIRST SET OF QUESTIONS CONCERNING EASTERN DATA FOR USE IN
THE APRIL 3 INFORMAL SESSION: AFTER ANSWERING THE EAST'S QUESTION
CONCERNING THE WEST'S METHOD OF COUNTING PERSONNEL NOT
SUBORDINATED TO NATO IN PEACETIME, A WESTERN REP WOULD ASK:

BEGIN TEXT WHILE WE ARE ADDRESSING THIS TOPIC, WE WOULD LIKE
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SECRET

PAGE 02 MBFR V 00164 01 OF 03 030954Z

TO ASK EASTERN REPRESENTATIVES THE SAME QUESTION AS REGARDS
THE FIGURES WHICH THE EAST HAS PRESENTED. THAT IS, IN WHICH OF
THE TWO GROUPS OF FIGURES - MAJOR FORMATIONS OR OTHER - DID
EASTERN DIRECT PARTICIPANTS COUNT THE PERSONNEL IN THOSE UNITS
AND FORMATIONS OF THEIR GROUND FORCES WHICH ARE NOT COMMITTED
TO OR ASSIGNED TO THE WARSAW TREATY ORGANISATION?

HAVE THESE PERSONNEL BEEN ALLOCATED TO THE SAME CATEGORY BY EACH OF THE EASTERN DIRECT PARTICIPANTS?

MY COLLEAGUE WILL PRESENT SOME ADDITIONAL QUESTIONS WHICH WE WOULD LIKE TO ASK EASTERN REPRESENTATIVES AS TO HOW THE EAST HAS ALLOCATED PERSONNEL BETWEEN THE TWO GROUPS OF FIGURES, BUT IF YOU WISH, WE CAN PAUSE TO PERMIT YOU TO ANSWER NOW THOSE OF OUR QUESTIONS YOU WISH TO ANSWER AT THIS TIME.

(AS NEEDED: BUT FIRST, WE WOULD LIKE TO ASK IF EASTERN REPRESENTATIVES ARE PREPARED AT THIS TIME TO ANSWER THE QUESTION WE ASKED AT OUR LAST SESSION REGARDING HOW THE EAST HAS COUNTED HELICOPTER PERSONNEL IN ITS FIGURES FOR GROUND FORCE MANPOWER.

IF IT WOULD BE HELPFUL, I CAN REPEAT THE QUESTION. IT WAS: COULD EASTERN REPRESENTATIVES TELL US IN WHICH FIGURES, I.E., CATEGORY - MAJOR FORMATION OR OTHER - THE PERSONNEL OF HELICOPTER UNITS AND SUBUNITS ASSIGNED TO THE GROUND FORCES OF EACH EASTERN DIRECT PARTICIPANT HAD BEEN COUNTED.) END TEXT

3. SECOND SET OF QUESTIONS CONCERNING EASTERN DATA FOR USE IN THE APRIL 3 INFORMAL SESSION:

BEGIN TEXT: WE WOULD LIKE TO ASK SOME ADDITIONAL QUESTIONS TO CLARIFY OUR UNDERSTANDING OF HOW THE EAST HAS ALLOCATED PERSONNEL BETWEEN THE TWO CATEGORIES OF FIGURES IN GROUND FORCE MANPOWER.
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SECRET

PAGE 03 MBFR V 00164 01 OF 03 030954Z

THAT IS, BETWEEN MAJOR FORMATIONS AND OTHER.

FIRST, AT OUR LAST MEETING ON MARCH 16, AMBASSADOR TARASOV SAID THAT PERSONNEL OF THE SOVIET GROUPS OF FORCES STATIONED IN POLAND AND CZECHOSLOVAKIA WHO WERE IN SUBUNITS OF CENTRAL SUBORDINATION HAD BEEN INCLUDED IN THE CATEGORY OF PERSONNEL NOT IN MAJOR FORMATIONS.

COULD YOU TELL US PRECISELY WHAT THE TERM QUOTE CENTRAL SUBORDINATION UNQUOTE MEANS? PLEASE GIVE US ALSO YOUR DEFINITION OF THE TERM "SUBUNIT". ARE THERE ANY CENTRALLY SUBORDINATED SOVIET PERSONNEL IN THE GDR?

SECOND, AMBASSADOR TARASOV ALSO SAID ON MARCH 16 THAT THE EAST'S FIGURE FOR SOVIET GROUND FORCE PERSONNEL IN MAJOR FORMATIONS, INCLUDED THE PERSONNEL OF ALL THE FORMATIONS, UNITS, AND SUBUNITS SUBORDINATE TO THE ARMIES OF THE SOVIET GROUP OF FORCES STATIONED IN THE TERRITORY OF THE GDR.

WE WOULD LIKE TO KNOW IF THOSE PERSONNEL OF THE GROUP OF SOVIET FORCES IN THE GDR WHOM THE EAST HAS COUNTED IN ITS FIGURE FOR MAJOR FORMATIONS CONSIST ONLY OF THE PERSONNEL OF FORMATIONS

AND UNITS SUBORDINATE TO THE SOVIET ARMIES THERE? (AS NEEDED:
THAT IS, IN WHICH CATEGORY HAVE YOU INCLUDED THE PERSONNEL
OF FORMATIONS AND UNITS DIRECTLY SUBORDINATE TO COMMAND
OF THE SOVIET GROUP OF FORCES IN THE GDR BUT NOT INCLUDED IN
THE SOVIET ARMIES IN THE GDR?)

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PAGE 01 MBFR V 00164 02 OF 03 031024Z
ACTION ACDA-12

INFO OCT-01 ISO-00 CIAE-00 EUR-12 H-01 INR-10 IO-13
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S E C R E T SECTION 2 OF 3 MBFR VIENNA 0164

MBFR NEGOTIATIONS FROM US REP MBFR

FINALLY, WE ARE NOT QUITE CLEAR IN OUR UNDERSTANDING OF THE
EAST'S ANSWER TO ONE OF OUR INITIAL QUESTIONS. THE QUESTION,
WHICH WE ASKED ON MARCH 15, WAS QUOTE DO THE FIGURES FOR GROUND
FORCE PERSONNEL IN MAJOR FORMATIONS OF THE GDR, OF POLAND, AND
OF CZECHOSLOVAKIA INCLUDE, IN EACH CASE, THE PERSONNEL OF ALL
UNITS AND COMMANDS SUBORDINATE TO THE HEADQUARTERS OF MILITARY
DISTRICTS OF THESE COUNTRIES? UNQUOTE.

IN HIS REPLY ON MARCH 16, AMBASSADOR TARASOV SAID QUOTE THE
FIGURES FOR THE STRENGTH OF THE FORCES OF THE GERMAN DEMOCRATIC
REPUBLIC, POLISH PEOPLE'S REPUBLIC AND CZECHOSLOVAK SOCIALIST
REPUBLIC INCLUDED THE PERSONNEL OF ALL UNITS AND COMMANDS
SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS OF THESE
COUNTRIES UNQUOTE. WE ASSUME AMBASSADOR TARASOV MEANT THAT ALL
SUCH PERSONNEL WERE INCLUDED IN THE FIGURES FOR MAJOR FORMATIONS,
BUT WE WOULD LIKE EASTERN REPRESENTATIVES TO CONFIRM THIS FOR
US. END TEXT

4. CONTINGENCY QUESTIONS CONCERNING EASTERN DATA FOR POSSIBLE
USE IN THE APRIL 3 INFORMAL SESSION: BEGIN TEXT:

1. POSSIBLE SITUATION: EASTERN REPS HAVE (A) ANSWERED QUESTION

SECRET

SECRET

PAGE 02 MBFR V 00164 02 OF 03 031024Z

ON HELICOPTER PERSONNEL, (B) DESCRIBED TERM "CENTRAL SUBORDINATION" AND "SUBUNIT" AND (C) SAID THAT THE ONLY GSFG PERSONNEL COUNTED IN FIGURE FOR MAJOR FORMATIONS ARE THOSE SUBORDINATE TO SOVIET ARMIES IN GDR. WESTERN REPS WANT TO CONFIRM THEIR UNDERSTANDING OF THE ALLOCATION OF THE SOVIET FIGURES.

SUGGESTED WESTERN QUESTION:

AS REGARDS THE ALLOCATION OF SOVIET PRSONNEL BETWEEN THE TWO CATEGORIES, IT IS OUR UNDERSTANDING FROM WHAT EASTERN REPS HAVE SAID,

-FIRST, THAT THE FIGURE FOR MAJOR FORMATIONS INCLUDED ALL PERSONNEL OF ALL SOVIET ARMIES STATIONED IN THE GDR, PLUS ALL PERSONNEL OF THE SOVIET GROUPS OF FORCES IN POLAND AND CZECHOSLAKIA EXCEPT FOR THOSE SOVIET PERSONNEL IN SUBUNITS OF CENTRAL SUBORDINATION STATIONED IN THOSE TWO (THREE) COUNTRIES (PLUS ALL PERSONNEL OF ALL SOVIET HELICOPTER UNITS ASSIGNED TO SUPPORT PERSONNEL OF GROUND FORCES.)

-SECOND, THAT THE FIGURE FOR SOVIET PERSONNEL NOT IN MAJOR FORMATIONS INCLUDES ONLY THE PERSONNEL IN SUBUNITS OF CENTRAL SUBORDINATION IN THE GDR, POLAND AND CZECHOSLOVAKIA AND ALSO THE PERSONNEL IN FORMATIONS, UNITS AND SUBUNITS DIRECTLY SUBORDINATE TO THE COMMAND OF THE SOVIET GROUP OF FORCES IN THE GDR. IS THIS CORRECT?

- ARE THERE ANY ACTIVE DUTY SOVIET GROUND FORCE PERSONNEL IN THE AREA WHO WOULD NOT BE COVERED BY THE DESCRIPTION I HAVE JUST GIVEN OF WHAT IS COUNTED IN THE TWO FIGURES THE EAST HAS PRESENTED FOR SOVIET GROUND FORCE MANPOWER?

POSSIBLE SITUATION: EASTERN REPS HAVE (A) ANSWERED QUESTION

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PAGE 03 MBFR V 00164 02 OF 03 031024Z

ON HELICOPTER PERSONNEL AND (B) CONFIRMED THAT FIGURES FOR PERSONNEL OF THE GDR, POLAND AND CZECHOSLOVAKIA IN MAJOR FORMATIONS INCLUDE IN EACH CASE THE PERSONNEL OF ALL UNITS AND FORMATIONS SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS.

SUGGESTED WESTERN QUESTION:

DOES THIS MEAN THAT THE FIGURES FOR THE SECOND CATEGORY OF GROUND FORCE PERSONNEL OF POLAND, CZECHOSLOVAKIA, AND THE GDR - THAT

IS, FIGURES FOR PERSONNEL WHO ARE NOT PART OF MAJOR FORMATIONS-
INCLUDE IN EACH CASE ONLY THE PERSONNEL OF FORMATIONS, UNITS
AND SUBUNITS WHICH ARE DIRECTLY SUBORDINATE TO THE NATIONAL
DEFENCE MINISTRIES, OR TO SOME HEADQUARTERS ABOVE THE LEVEL
OF MILITARY DISTRICT?

3. POSSIBLE SITUATION: EAST SAYS THAT THE SOVIET PERSONNEL IN
THE GDR COUNTED IN THE SOVIET FIGURE FOR MAJOR FORMATIONS
ARE NOT LIMITED TO PERSONNEL IN UNITS AND FORMATIONS SUBORDINATE
TO THE SOVIET ARMIES IN THE GDR.

SUGGESTED WESTERN QUESTION:

WOULD YOU TELL US WHAT PERSONNEL OF THE SOVIET GROUP OF FORCES
IN THE GDR, OTHER THAN THOSE IN UNITS SUBORDINATE TO ARMIES,
HAVE BEEN COUNTED IN THE SOVIET FIGURE FOR MAJOR FORMATIONS?
(POSSIBLE FOLLOW-UP QUESTION: ON WHAT BASIS (FORMULA) WERE THE
PERSONNEL OF SUCH UNITS INCLUDED IN THE FIGURE FOR MAJOR
FORMATIONS?)

4. POSSIBLE SITUATION: EASTERN REPRESENTATIVES SAY THAT THE
FIGURES FOR MAJOR FORMATIONS FOR POLAND, CZECHOSLOVAKIA, AND
THE GDR DO NOT INCLUDE ALL PERSONNEL OF UNITS AND FORMATIONS
SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS.

SUGGESTED WESTERN QUESTION:

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SECRET

PAGE 04 MBFR V 00164 02 OF 03 031024Z

WE WOULD LIKE EASTERN REPRESENTATIVES TO TELL US THE CRITERIA
USED TO DETERMINE WHICH UNITS SUBORDINATE TO MILITARY DISTRICTS
WOULD BE COUNTED IN THE FIGURES FOR MAJOR FORMATIONS AND WHICH
IN THE FIGURES FOR THE SECOND CATEGORY. END TEXT.

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PAGE 01 MBFR V 00164 03 OF 03 031043Z
ACTION ACDA-12

INFO OCT-01 ISO-00 CIAE-00 EUR-12 H-01 INR-10 IO-13
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S E C R E T SECTION 3 OF 3 MBFR VIENNA 0164

MBFR NEGOTIATIONS FROM US REP MBFR

5. FIRST SET OF QUESTIONS CONCERNING EASTERN DATA FOR USE IN THE APRIL 4 INFORMAL SESSION: IN THE COURSE OF A GENERAL STATEMENT OF THE WESTERN POSITION ON DATA ISSUES, THE FOLLOWING QUESTIONS WOULD BE USED: BEGIN TEXT:

SECOND, AMBASSADOR TARASOV ACCUSES THE WEST OF INCLUDING IN THE STRENGTH OF EASTERN FORCES CATEGORIES OF INDIVIDUALS WHICH DID NOT BELONG TO THE ARMED FORCES. WE HAVE INCLUDED IN OUR FIGURES ONLY ACTIVE DUTY MILITARY PERSONNEL IN THE AREA.

HOWEVER, WE ARE NOT CLEAR WHAT THE EAST HAS IN MIND HERE AND INVITE YOU TO ELABORATE ON THIS POINT. IT COULD CONTRIBUTE TO A BETTER UNDERSTANDING OF THE REASONS FOR THE DISCREPANCY. THIRD, EASTERN REPRESENTATIVES HAVE SUGGESTED THAT THE WEST COULD HAVE INCLUDED IN ITS FIGURES FOR WARSAW PACT FORCES IN THE AREA OF REDUCTION OTHER EASTERN TROOPS LOCATED ON TERRITORIES ADJACENT TO THE AREA. HERE, TOO, WE ARE NOT CLEAR WHAT YOU HAVE IN MIND. WOULD EASTERN REPRESENTATIVES CLARIFY WHAT THEY HAVE IN MIND? END TEXT.

6. SECOND SET OF QUESTIONS CONCERNING EASTERN DATA FOR USE IN THE APRIL 4 INFORMAL SESSION: BEGIN TEXT:

1. ON JULY 15, 1977, AMBASSADOR TARASOV STATED THAT QUOTE PERSONNEL OF THE UNITS AND SUBUNITS SUPPORTING MORE THAN ONE BRANCH OF THE ARMED FORCES, FOR EXAMPLE THE GROUND AND AIR
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PAGE 02 MBFR V 00164 03 OF 03 031043Z

FORCES, HAD BEEN INCLUDED IN GROUND FORCE MANPOWER UNQUOTE.

2. WE WOULD LIKE TO KNOW IN WHICH CATEGORY OF GROUND FORCE MANPOWER-MAJOR FORMATIONS OR OTHER- THE EAST HAS COUNTED SUCH PERSONNEL. WHAT ABOUT THE PERSONNEL OF UNITS WHOSE FUNCTION IS TO SUPPORT GROUND, AIR AND NAVAL FORCES TOGETHER?

3. DO THE PERSONNEL OF PIPELINE UNITS FALL INTO THE SAME CATEGORY INTO WHICH THE EAST HAS COUNTED PERSONNEL WHO SERVE MORE THAN ONE BRANCH OF SERVICE AND WHOM THE EAST HAS COUNTED AS GROUND FORCE MANPOWER?

4. ON MARCH 1, 1977, THE POLISH REP SAID QUOTE THE VOYEVODSTVO MILITARY STAFFS OF THE POLISH PEOPLES REPUBLIC WERE COMPOSED OF SERVICEMEN BELONGING TO THE PROFESSIONAL STAFF OF THE POLISH TERRITORIAL FORCES. FOR THIS REASON, THEY HAD BEEN INCLUDED BY EASTERN PARTICIPANTS IN COUNTING THE NUMERICAL STRENGTH OF WARSAW TREATY ARMED FORCES UNQUOTE.

5. WE WOULD LIKE TO KNOW IN WHICH OF THE TWO CATEGORIES OF

POLISH MILITARY PERSONNEL THE PERSONNEL OF VOYEVODSTVO MILITARY STAFFS ARE INCLUDED.

6. NEXT, IN WHICH CATEGORY OF GROUND FORCE MANPOWER OF POLAND, CZECHOSLOVAKIA, AND THE GDR HAVE EASTERN PARTICIPANTS INCLUDED PERSONNEL WORKING IN DEPOTS, CENTRAL STORAGE FACILITIES, AND ADMINISTRATIVE CENTRES?

7. IN WHICH CATEGORY OF GROUND FORCE MANPOWER HAVE THE RAILWAY CONSTRUCTION AND ENGINEERING CONSTRUCTION TROOPS OF POLAND, CZECHOSLOVAKIA, AND THE GDR BEEN COUNTED?

8. NEXT QUESTION: ON MARCH 15 THIS YEAR, WE ASKED IF THERE WERE ANY EASTERN GROUND FORCE DIVISIONS-TANK, MOTORISED, AIRBORNE, OR ARTILLERY- WHOSE PERSONNEL HAD NOT BEEN COUNTED IN THE FIGURES FOR MAJOR FORMATIONS.

9. AMBASSADOR TARASOV REPLIED THAT THERE WERE NO DIVISIONS WHOSE PERSONNEL HAD NOT BEEN INCLUDED IN THE FIGURES FOR MAJOR FORMATIONS.

10. WE WOULD LIKE TO ASK WHETHER THIS REPLY MEANS THAT THE
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PAGE 03 MBFR V 00164 03 OF 03 031043Z

ARTILLERY DIVISION OF THE GROUP OF SOVIET FORCES IN THE GDR HAS BEEN INCLUDED IN THE FIGURE FOR SOVIET GROUND FORCE MANPOWER IN MAJOR FORMATIONS.

11. HAS THE POLISH AIRBORNE DIVISION BEEN COUNTED IN THE FIGURE FOR POLISH GROUND FORCE PERSONNEL SUBORDINATE TO MILITARY DISTRICT HEADQUARTERS?

12. WE ASSUME THAT THE POLISH SEA LANDING DIVISION HAS NOT BEEN INCLUDED IN THE EASTERN FIGURES FOR POLISH GROUND FORCE PERSONNEL. IS THIS CORRECT?

13. OUR LAST QUESTION IS AS FOLLOWS: ON FEBRUARY, 15, 1977, WE GAVE EASTERN REPRESENTATIVES A LIST OF THOSE TYPES OF UNITS, FORMATIONS AND COMMANDS WHICH EASTERN REPRESENTATIVES HAD EARLIER DESCRIBED AS NOT FALLING UNDER THE CATEGORIES OF WHAT EASTERN REPS CALL COMBAT, COMBAT SUPPORT, AND COMBAT SERVICE SUPPORT. (DISTRIBUTE COPIES TO EAST)

14. WE WOULD LIKE TO KNOW IN WHICH OF THE TWO CATEGORIES OF GROUND FORCE MANPOWER EACH INDIVIDUAL EASTERN PARTICIPANT HAS COUNTED ITS PERSONNEL WHO PERFORM SUCH FUNCTIONS?

FEBRUARY 15, 1977 LIST:

1. PERFORMING GUARD DUTY FOR DEPOTS, BASES, AND MILITARY INSTALLATIONS.
2. ASSIGNED TO FIRE BRIGADES FOR GARRISONS, BASES, AND DEPOTS.
3. IN MAINTENANCE ENTERPRISES NOT BELONGING TO UNITS (VOYSKA) BUT SEPARATE FROM THEM.
4. IN MILITARY TRADE ORGANIZATIONS SUCH AS COMMISSARIES AND POST EXCHANGES OR CANTEENS.
5. IN CONSTRUCTION UNITS CONCERNED WITH INFRASTRUCTURE SUCH AS ROAD, BRIDGE AND AIRFIELD CONSTRUCTION UNITS AND ENTERPRISES.
6. IN CENTRAL MEDICAL SERVICES.
7. IN MILITARY TRANSPORTATION SERVICES.
8. ASSIGNED TO EXECUTIVE AND ADMINISTRATIVE BODIES FOR

TERRITORIAL FORCES.

9. IN MILITARY POST OFFICES AND MILITARY POSTAL SERVICES.

10. IN MILITARY TOPOGRAPHICAL SERVICES.

11. WORKING AS CLERKS, CASHIERS, CLEANING AND MAINTAINING
BUILDINGS, HEATING FACILITIES.

SECRET

SECRET

PAGE 04 MBFR V 00164 03 OF 03 031043Z

12. EMPLOYED IN OFFICERS' CLUBS, SOLDIERS' CLUBS, VARIOUS
KINDS OF ARTISTIC ENSEMBLES AND ORCHESTRAS (NOT MILITARY BANDS),
ATHLETIC GROUPS, AND RECREATIONAL ORGANIZATIONS.
END TEXT.RESOR

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